

Message Text

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ACTION EB-08

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DEPT. PLEASE PASS TO USBURMINES, USGS, DOE

E.O. 11652: N/A
TAGS: ENRG IN
SUBJECT: ENERGY: LAGGING COAL PRODUCTION CAUSING SUPPLY SHORTAGES
IN INDIA'S MAJOR ENERGY SOURCE

FOLLOWING SENT ACTION NEW DELHI INFO DACCA KATHMANDU BOMBAY
MADRAS FROM CALCUTTA REPEATED FOR YOUR ACTION:

QUOTE

CALCUTTA 1262

E.O. 11652: N/A
TAGS: ENRG IN
SUBJECT: ENERGY: LAGGING COAL PRODUCTION CAUSING SUPPLY
SHORTAGES IN INDIA'S MAJOR ENERGY SOURCE

1. THE FOLLOWING IS THE SUMMARY OF AN AIRGRAM WHICH
WE ARE TRANSMITTING THIS WEEK ON RECENT ADVERSE
DEVELOPMENTS IN THE INDIAN COAL SITUATION. THE PAPER
WAS PREPARED BY LARRAINE TOLY, OF USICA, DURING A
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TWO-WEEK INTERNSHIP IN THE PL/ECON SECTION OF THE
CONSULATE.

2. COAL INDIA LTD. (CIL), THE NATIONALIZED (AND
DOMINANT-ABOUT 90 PERCENT OF PRODUCTION) SECTOR OF
INDIA'S COAL INDUSTRY, HAS IN THE PAST FEW MONTHS COME
UNDER INCREASED ATTACK BY CONSUMERS FOR SHORTAGES IN

COAL SUPPLY. MANY INDUSTRIES COMPLAIN THAT THEY ARE RECEIVING ONLY 50 PERCENT OF PROMISED SUPPLIES, THOUGH THEY SAY AMPLE COAL IS AVAILABLE IN THE BLACK MARKET AT TWICE THE PRICE. THE POWER STATIONS HAVE FIVE DAYS' SUPPLY, IN CONTRAST TO TWO WEEKS' SUPPLY LAST YEAR. THE STEEL INDUSTRY, WHOSE SEVEN DAYS' SUPPLY FALLS FAR SHORT OF THE 30 DAYS' STOCK RECOMMENDED BY CIL ITSELF, HAS DECIDED TO IMPORT AT LEAST ONE MILLION TONS OF COKING COAL THIS YEAR TO MEET ITS NEEDS.

3. THE SHORTAGES SEEM TO HAVE TAKEN CIL BY SURPRISE. ONLY A YEAR AGO, IN APRIL 1977, THEY HAD RECORD, AND EVIDENTLY IN THEIR VIEW, EXCESSIVE PITHEAD STOCKS OF 14.5 MILLION TONS. (HOWEVER, ACCORDING TO INTERNATIONAL STANDARDS, THE STOCKS SHOULD HAVE BEEN AT 18 MILLION TONS, OR 20 PERCENT OF ANNUAL SUPPLY, TO MEET FLUCTUATIONS IN DEMAND). DEPRESSED DEMAND AT THAT TIME LED CIL TO LOWER PRODUCTION TARGETS TO DRAW DOWN THE PITHEAD STOCKS. NOW DEMAND HAS INCREASED. CIL IS INCREASING ITS 1978 PRODUCTION TARGET BY 2 MILLION TONS. THE NEW COAL WILL BE 14 MILLION TONS OVER ACTUAL PRODUCTION LAST YEAR, AN INCREASE NEVER BEFORE ACHIEVED, BUT PRIVATE SOURCES SAY THAT DEMAND WILL STILL BE NINE MILLION TONS ABOVE THE TARGET, AND MORE SIGNIFICANTLY, CIL IS FAILING TO GET ACTUAL
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PRODUCTION TO RISE TO MEET THE RISING DEMAND. COAL INDIAN OFFICIALS HAVE PLACED THE BLAME FOR THE CONSEQUENT SHORTAGES ON FREQUENT INTERRUPTIONS IN THE POWER SUPPLY, A SHORTAGE OF EXPLOSIVES, LABOR UNREST AND ABSENTEEISM, AND LACK OF COOPERATION FROM THE RAILWAYS.

4. THE PRIMARY CAUSE OF THE INABILITY TO RESPOND TO INCREASED DEMAND, HOWEVER, SEEMS TO BE POOR MANAGEMENT. CIL'S LEADERS HAD NOT EXPECTED THE SUDDEN INDUSTRIAL GROWTH, CENTERED IN THE NORTH AND WEST, AND DO NOT HAVE AN ADEQUATE DISTRIBUTION SYSTEM TO BRING COAL QUICKLY FROM THE EASTERN COAL MINES. THEY HAVE EXPECTED OTHER UNITS-POWER PLANTS, EXPLOSIVES, RAILWAYS-TO IMMEDIATELY RESPOND TO A SITUATION WHICH CIL ITSELF HAD NOT FORESEEN.

5. CIL'S MANAGEMENT PROBLEMS ARE GREAT. THE LABOR UNREST AND ABSENTEEISM CAN BE BLAMED ON FAILURE TO INCREASE WORKER'S BENEFITS AND TO IMPROVE SAFETY CONDITIONS, AS PROMISED. SINCE

NATIONALISATION IN TWO PHASES, IN 1971 AND 1973, MANAGEMENT HAS BEEN TURNED OVER TO INDIAN ARMY OFFICERS, TO THE DISCONTENT OF THE EXPERIENCED ADMINISTRATORS IN THE BUREAUCRACY. THE PERQUISITES OF MINING ENGINEERS WERE SHARPLY CURTAILED, AND NOW A SHORTAGE IN THAT SPECIALITY HAS DEVELOPED. CIL HAS CONTINUED TO RELY ON OLD MINES, RATHER THAN DEVELOP NEW ONES. PRODUCTIVITY IS AMONG THE LOWEST IN THE WORLD, AND A RECENT STUDY BY POLISH EXPERTS CONFIRMS THAT CONDITIONS IN THE MAJOR MINES ARE "UNSATISFACTORY" AND REQUIRE "IMMEDIATE IMPROVEMENT".

6. CIL HAS PROMISED CRASH PROGRAMS TO INCREASE PRODUCTION AND BETTER LIAISON WITH THE RAILWAYS TO
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IMPROVE DISTRIBUTION, BUT RESULTS SHOULD NOT BE EXPECTED QUICKLY. MOST OF THE ACTIONS ANNOUNCED WILL TAKE MONTHS TO GO INTO EFFECT, AND COAL PRODUCTION ANNUALLY DECLINES DURING THE PRESENT MONSOON MONTHS. IN THE FALL, THERE MAY ALSO BE INCREASED LABOR PROBLEMS, AS THE PRESENT WAGE AGREEMENT EXPIRES ON DECEMBER 31, AND TRADE UNIONS HAVE ALREADY THREATENED WARNING STRIKES.

7. COAL RESERVES IN INDIA ARE AMONG THE HIGHEST IN THE WORLD, SO THE INDUSTRY'S POTENTIAL IS GREAT. IN ORDER TO REALIZE THIS POTENTIAL, HOWEVER, AND TO AVOID ENERGY DEFICITS WHICH WILL HAVE A SEVERELY RETARDING EFFECT THROUGHOUT THE ECONOMY, MAJOR IMPROVEMENT IN CIL'S MANAGEMENT, LABOR CONDITIONS, MINING EQUIPMENT AND DISTRIBUTION ARE REQUIRED. PERKINS
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